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Draft Guidance Note

Issue D4: Consideration of water as a produced asset (in the SEEA Central Framework)

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Executive Summary

This Guidance Note addresses Issue D4 “*Consideration of water as a produced asset (e.g. water in artificial reservoirs)*” in the SEEA Central Framework (SEEA-CF) update list.

Currently, the SEEA-CF classify all water, including that in artificial reservoirs, as a natural resource, with production recorded when water is abstracted from a water body. This treatment, however, overlooks the significant human effort and capital required to create and manage reservoirs. It also means that the treatment of water differs from that of other natural resources that enter the economy.

The paper proposes reclassifying water in artificial reservoirs as a **produced asset**, specifically as an **inventory** as defined by the 2025 SNA of the product “Natural water” (CPC 1800). The primary arguments for reclassification are:

- Substantial human intervention is required to create and manage the water in reservoirs, including the use of labour, capital, and goods and services. This process displaces water in time and space, making it an inventory that is produced in one period and used in another.
- This approach aligns with the treatment of other assets, such as plantation forests, which are considered produced assets, unlike natural forests, and with other natural resources that are displaced in time and space by human activity. For example, iron in the ground, which becomes the product “Iron ore” (CPC 1410) when it is removed from the ground.
- Reclassifying the water more accurately reflects the economic activities associated with water management. Without the reservoir and its management, the water would not be available for later distribution, which is essential in areas with low water availability or highly variable availability

The proposed reclassification has several implications for the Physical Supply and Use Tables (PSUT). The key change is the creation of a new **"Inventory"** column in the PSUT:

- Water entering artificial reservoirs would be recorded as the use of a natural resource by the reservoir's operator (e.g., the water supply industry, ISIC 36).
- Losses from the Inventory, such as those from evaporation and seepage, would be recorded as a use by the water supply industry.

PSUTs are provided to compare the existing treatment with the proposed treatment. PSUTs for the proposed treatment for "wet" and "dry" years are used to illustrate these changes in the PSUT and how they more comprehensively capture the flow of water and the role of reservoirs. Suggested text for the SEEA-CF update is also provided

The changes to PSUT are a rearrangement of the data included in the existing SEEA-CF water PSUT and asset account. These accounts have been widely compiled, and the technical challenge of producing the proposed PSUT is no greater than that for the existing accounts.

The adoption of the proposal will require clear guidance on the definition of artificial reservoirs, the treatment of water in artificial canals, managed aquifer recharge (where water is injected into a natural aquifer) and return flows (from the economy to the environment).

The treatment of water in artificial reservoirs is relevant to other issues in the SEEA-CR update, including water valuation (Issue D7), the treatment of losses (Issue B2), and the linkages between the SEEA-EA and SEEA-CF (Issue A1).

1. Description of the issue

1. Issue D4 is “Consideration of water as a produced asset (e.g. water in artificial reservoirs)” in the SEEA Central Framework issue update list. Issue D4 is described as:

“This was also an issue during the SEEA CF 2012 revision, which may need to be revisited. Currently the SEEA CF does not consider water (such as in artificial reservoirs) as a produced asset, but instead only records production at the point the water is abstracted from a water body (natural or artificial). Further discussion is needed on the appropriate recording, considering also the link to the SNA production boundary.”

2. Artificial reservoirs are of four surface water asset classes defined in the SEEA-CF (Annex 1). The others are (1) rivers and streams, (2) lakes, and (3), snow, ice and glaciers. The SEEA-EA has the same classification, but “snow, ice and glaciers” is renamed “Polar-alpine (cryogenic)”. Artificial reservoirs are defined in the SEEA-CF as purpose-built reservoirs used for the storage, regulation, and control of water resources (para 5.477). Other human-built infrastructure, such as pipes, canals and drains, are connected to artificial reservoirs and water treatment facilities.
3. Artificial reservoirs are defined elsewhere. For example, the International Commission on Large Dams (ICOLD)¹ defines them as an “artificial barrier that has the ability to impound water for the purpose of storage or control of water”.
4. The current SEEA Central Framework (SEEA-CF) treats water as a natural resource regardless of the source from which it is extracted. That is, water extracted from a lake, river, artificial reservoir, or the ground is all considered a natural resource. Production is recorded at the point where water is abstracted from any water body (natural or artificial). This treatment, as noted in the description in the update list, was debated in previous SEEA revisions^{2, 3} and aligns with the 2008 SNA, but overlooks the significant human intervention required to create and manage artificial reservoirs.
5. The paper re-examines this issue for the SEEA-CF update, motivated by conceptual advances in ecosystem and water accounting and the recent update to SNA 2025, and the adoption of the 2021 SEEA-Ecosystem Accounting (SEEA-EA). The SEEA-Water⁴, which pre-dates the SEEA-CF and SEEA-EA, also needs consideration.

¹ <https://www.icold-cigb.org/> Note; ICOLD also maintains a register of large dams.

² Nagy, M., Alfieri, A., and Vardon, M. 2009. Water in artificial reservoirs a produced asset? 14th Meeting of the London Group on Environmental Accounting. Canberra, 27-30 April 2009.

https://www.researchgate.net/publication/242784852_Water_in_artificial_reservoirs_-_A_produced_asset

³ Obst, C. 2010. Issue #16: The treatment of water in artificial reservoirs.

⁴ <https://seea.un.org/content/seea-water>

- 31 6. There are close links between the data recorded in water asset accounts and ecosystem
32 accounts, and the treatment of water as a produced asset is a cross-cutting issue for
33 linking the SEEA-EA and SEEA-CF, Issue A1 in the SEEA Central Framework update. For
34 example, in the measurement of ecosystem assets, which includes all water bodies,
35 ecosystem condition and the measurement and recording of final and intermediate water-
36 related ecosystem services. Notably, the IUCN Global Ecosystem Typology (GET)
37 highlights the high-level distinction between natural rivers and streams, lakes, and
38 artificial freshwater bodies (a subset of which includes artificial reservoirs), suggesting that
39 these are fundamentally different ecosystem assets. Additionally, a new ecosystem
40 service, water storage, may be relevant. This issues not the focus of paper but are explored
41 to some extent in Annex 2.
- 42 7. The treatment of water in artificial reservoirs as a produced asset is also related to other
43 issues in the SEEA-CF update. Firstly, the valuation of water, Issue D7. Valuation studies
44 have primarily treated water in artificial reservoirs as a natural resource. Secondly the
45 treatment of losses, Issue B2, because water in artificial reservoirs is lost through
46 evaporation and subsurface seepage.
- 47 8. Discussion of water accounts and the links between the SNA, SEEA-CF and SEEA-EA can
48 be confused by the terminology used. To minimise confusion, definitions of water stocks
49 and flows from the 2025 SNA, SEEA-CF, SEEA-EA and the Central Product Classification
50 (CPC) are provided as Annex 1 to this paper. This includes the definition of the product
51 “Natural water” (CPC 1800). Discussions with water industry experts and other
52 stakeholders can also be hindered by their use of different terms or the same terms with
53 varying meanings.
- 54 9. One reason for the confusion is that in addition to the SEEA, there are other water
55 accounting frameworks in use around the world⁵. These include the Water Account+
56 (WA+)⁶ and those developed by individual countries – both national and subnational, for
57 example, in Australia and California – and by water suppliers, other business, and in
58 academia. In general, these frameworks can be mapped into SEEA⁷.

⁵ Vardon, M. J., Thi Ha Lien Le, Martinez-Lagunes, R., Pule, O. P., Schenau, S., May, S., & Grafton, R.Q. (2025) Accounting for water: A global review and indicators of best practice for improved water governance. *Ecological Economics*. <https://doi.org/10.1016/j.ecolecon.2024.108396>

⁶ Karimi, P., Bastiaanssen, W. G. M., & Molden, D. (2013). Water Accounting Plus (WA+) – a water accounting procedure for complex river basins based on satellite measurements. *Hydrology and Earth System Sciences*, 17(7), 2459–2472

⁷ Vardon, M., Martinez-Lagunes, R., Gan, H., and Nagy, M. (2012). The System of Environmental-Economic Accounting for Water: Development, Implementation and Use. In Godfrey, J. and Chalmers, K. (Eds) *International Water Accounting: Effective Management of a Scarce Resource*. Edward Elgar. <https://doi.org/10.4337/9781849807500>

59 10. This Guidance note is the result of several years of development through the London
60 Group, with papers related to the topic presented in 2022⁸ and a position paper presented
61 in 2024⁹. The Report of the 2024 London Group Meeting¹⁰ noted:
62 “There was support for treating water in reservoirs as a produced asset and for updating
63 the tables to reflect this new treatment —particularly by clarifying the table
64 explanations, the description of the new water storage service, and the
65 subdivision of the water supply industry (ISIC 36) into water storage and water
66 distribution.”

67 2. Review of existing measurement and research

- 68 11. A substantial body of work exists on the measurement of water resources, water-related
69 ecosystem services, and water accounting¹¹. Water asset accounts are one of the most
70 commonly produced environmental-economic accounts, with around 50 countries
71 producing them. Measurement of surface water, including the amount in artificial
72 reservoirs and the flows into and out of artificial reservoirs, is not a technical challenge, as
73 is demonstrated by the come production of water asset accounts¹².
- 74 12. The treatment of water in artificial reservoirs as a produced asset has not been explicitly
75 developed in statistical frameworks. However, water as a natural resource is included in
76 the water asset accounts, which includes artificial reservoirs and hence their opening and
77 closing stocks and inflows and outflows. In addition, abstractions from artificial reservoirs
78 are also recorded in the PSUT as supplied by the environment and disaggregated in the row.
79 Although the issue has not been explicitly addressed, current practice indicates that
80 measurement for accounts is possible. If water in artificial reservoirs is treated as a
81 produced asset, then what is occurring is a rearrangement of the existing PSUT, and the
82 water asset account remains unchanged.
- 83 13. A case study in Australia investigated how the treatment of water in artificial reservoirs
84 affects the recording of flows in the SEEA-CF and SEEA-EA¹³. The recording of flows has

⁸ <https://seea.un.org/sites/seea.un.org/files/vardon.pdf>

⁹ https://seea.un.org/sites/seea.un.org/files/session_8_position_paper_water_accounting.pdf

¹⁰ https://seea.un.org/sites/seea.un.org/files/2024_london_group_report_.pdf

¹¹ Vardon, M. J., Thi Ha Lien Le, Martinez-Lagunes, R., Pule, O. P., Schenau, S., May, S., & Grafton, R.Q. (2025) Accounting for water: A global review and indicators of best practice for improved water governance. *Ecological Economics*. <https://doi.org/10.1016/j.ecolecon.2024.108396>

¹² *Ibid.*

¹³ Chen, Y. & Vardon, M. (2024). Accounting for water-related ecosystem services to provide information for water policy and management: an Australian case study. *Ecosystem Services*. <https://doi.org/10.1016/j.ecoser.2024.101658>

85 significant effects on the valuation of water flows (water-related ecosystem services,
86 natural resources, and products)¹⁴.

87 14. International experience, particularly through the SEEA CF and SEEA EA, has developed
88 consistent approaches for compiling physical water asset accounts and SUT. Work by the
89 United Nations Statistics Division (UNSD), Eurostat, and the OECD has resulted in
90 manuals and compilation guides that underpin national implementation. This includes the
91 International Recommendations for Water Statistics¹⁵.

92 3. Alternative conceptual options and treatments

93 3.1 Definitions and frameworks

94 15. The 2025 SNA¹⁶ Glossary defines: “An asset is a store of value representing a benefit or
95 series of benefits accruing to the economic owner by holding or using the entity over a
96 period of time. It is a means of carrying forward value from one accounting period to
97 another. All assets in the SNA are economic assets.”

98 16. The 2025 SNA identifies financial and non-financial assets. Two categories of non-
99 financial assets are recognised: produced assets and non-produced assets.
100 “Produced assets are non-financial assets that have come into existence as
101 outputs from production processes that fall within the production boundary of the
102 SNA” and “Non-produced assets are non-financial assets that have come into
103 existence in ways other than through processes of production”.

104 17. The 2025 SNA Glossary defines: “Production is an activity, carried out under the
105 responsibility, control and management of an institutional unit, that uses inputs of
106 labour, capital, and goods and services to produce outputs of goods and services.”

107 18. The 2025 SNA Glossary also defines inventories as “produced assets that consist
108 of goods and services, which came into existence in the current period or in an
109 earlier period, and that are held for sale, use in production or other use at a later
110 date.” In the 2025 SNA paragraphs 7.115–7.120 and 11.135–11.136 explain that
111 inventories record the difference between production and use within a period.
112 Goods enter inventories when not immediately sold or used, and withdrawals
113 occur when demand exceeds production.

114 19. Under the 2025 SNA and SEEA-CF, water as a natural resource under non-financial
115 assets, regardless of where it is and how it came to occur. For water in artificial

¹⁴ Chen, Y., Wywroll, P., Burnett, P., Grafton, R.Q., & Vardon, M. (2025). Valuing and accounting for water-related ecosystem services for water pricing and management: An Australian case study. *Ecosystem Services*,

¹⁵ https://seea.un.org/sites/seea.un.org/files/irws_en.pdf

¹⁶ https://unstats.un.org/unsd/nationalaccount/docs/2025_SNA_Pre-edit.pdf

116 reservoirs, while the infrastructure (e.g., the dam) is a produced asset, and its
117 operation requires labour and other goods and services. However, the water itself
118 is still considered a natural resource that simply exists within the reservoir. This
119 treatment is essentially the same as for rivers or lakes, where the water is naturally
120 occurring. There is clearly a difference between water in lakes and water in
121 reservoirs.

122 3.1 Arguments for the reclassification of water in artificial reservoirs as a 123 produced asset

124 20. The traditional classification of reservoir water as a non-produced asset does not
125 fully capture the realities of water management in artificial reservoirs. For the water
126 to occur in reservoirs, substantial human intervention is required to create,
127 manage, and maintain the water in the reservoirs. This intervention displaces the
128 water in time and space, which is essential in areas where water availability is
129 variable and in hot or arid climates. This intervention requires the use of produced
130 capital, intermediate consumption, and labour, including the construction of dam
131 walls and ongoing operational activities for water regulation (e.g. for hydro-
132 electricity), quality control, and flow distribution (e.g., via pipes).

133 21. While the water is displaced in time and space, it is not transformed. However, this
134 is like subsurface assets. For example, iron ore is in the ground and, using capital,
135 intermediate consumption, and labour, comes to the surface and becomes a
136 product, “Iron ore” (CPC 1410).

137 22. Artificial reservoirs create inventories as defined in the 2025 SNA. The water is
138 produced in one period is used in another period. The purpose of artificial reservoirs
139 is to store water when it is abundant and use it when it is scarce.

140 23. The SEEA-CF defines *artificial reservoirs*, which are purpose-built reservoirs used
141 for storage, regulation and control of water resources. These are distinct from *lakes*
142 which are, in general, large bodies of standing water occupying a depression in the
143 earth’s surface (para. 5.477). The water in reservoirs that is intended for possible
144 future supply (e.g., for drinking, irrigation, or hydroelectricity) is what is in scope of
145 being considered produced. Structures built for water regulation, for example,
146 flood mitigation and diversions for run-of-the-river hydroelectricity or
147 hydroelectricity from lakes, are out of scope. For hydroelectricity from rivers or
148 lakes, the treatment remains unchanged – the water is produced at the point of
149 abstraction.

150 24. Building and maintaining artificial reservoirs and abstracting water from natural
151 sources (e.g. rivers) involves the inputs of capital, labour and other goods and
152 services, to produce another product, “Natural water” (CPC 1800), which aligns

153 with the definitions of production, produced assets and inventories in the 2025 SNA
154 (see above).

155 25. Treating water in reservoirs as a produced asset (inventory) more accurately
156 reflects the economic activities associated with its management; without the
157 reservoir and its management, there would be no water to distribute later.
158 Impounding the water also means that the water, the natural resource or final
159 ecosystem service of water supply (as well as other water-dependent downstream
160 ecosystem services, such as recreation), is not available to potential water users
161 downstream of reservoirs.

162 26. The treatment of reservoir water as a produced asset and inventory aligns with the
163 different treatment of plantation forests and natural forests used for timber
164 production. Trees in plantation forests are treated as produced, with timber
165 production recorded annually. In contrast, trees in natural forests that are
166 ultimately harvested are treated as non-produced, and timber production is
167 recorded at the time of felling. In this analogy, water in lakes and rivers would be
168 non-produced assets (akin to natural forests), reservoir water, and produced
169 assets (akin to plantation forests). A similar analogue is aquaculture production,
170 where fish and shellfish take more than one year to be ready for sale.

171 3.2 Implications of reclassification for accounts

172 27. Reclassifying reservoir water as a produced asset has implications for the physical
173 supply and use tables. It rearranges the existing PSUT by removing artificial
174 reservoirs from environmental water sources and adds a column called “Inventory”
175 to the economy. The flows from artificial reservoirs are currently included as a row
176 under the surface water category and would need to be separated. The water
177 flowing into the artificial reservoirs (e.g., from rivers) would be shown as use by the
178 owner or operator of the reservoir (e.g., the water supply industry, ISIC 36). When
179 the amount of water supplied by industry is lower than the amount provided to
180 industries or households, the difference is added to the Inventory.

181 28. Including water in artificial reservoirs as a produced asset requires the recording of
182 losses from this inventory, such as those due to evaporation, which can be
183 significant, and seepage. These losses are in addition to losses in distribution (e.g.,
184 through burst and leaky pipes). The text on water losses in paragraph 3.212 of the
185 SEEA-CF provides ambiguous guidance on accounting for these losses, but they
186 are conventionally recorded as use by the water supply industry.

187 29. The water asset accounts already separately distinguish the additions and
188 reductions to artificial reservoirs. Adding water to artificial reservoirs would mean
189 including the water inventory on the national balance sheet.

- 190 30. The collection and storage of water from other sources would also result in
191 additions to the inventory. This includes rainwater collection and the pumping and
192 storage of groundwater by industry and households. For households, this would be
193 own-account house production of “Natural water” (CPC 1800).
- 194 31. Water banking and managed aquifer recharge, the process of injecting surface
195 water into sub-surface water or groundwater, which requires capital, labour and
196 intermediate consumption, could mean the water injected would be treated as
197 produced water. In this case, the water injected is from within the economy. The
198 question is whether this is a return to the environment or is it the storage of the
199 product “Natural water” (CPC 1800). The aquifer is natural, but the water was
200 produced. If the water is stored for future use, then it could be an inventory, even
201 though the aquifer is natural.

202 4. Recommendations on conceptual treatments

- 203 32. This section presents supply and use tables integrating the Central Framework and
204 Ecosystem Accounting. For completeness, and due to their use in some countries,
205 the tables for the SEEA-Water¹⁷ are also referenced.
- 206 33. Two alternative accounting tables are presented: (1) reservoir water is treated as a
207 produced asset, and (2) reservoir water is treated as a non-produced asset. In these
208 tables water as a natural resource in the Central Framework is equated to the
209 ecosystem service of water supply in the SEEA-EA (see Section 2, terminology),,
210 while Annex 2 presents integrated SEEA-CF and SEEA-EA tables

211 4.1 Current tables in SEEA-CF, SEEA-Water and SEEA-EA

- 212 34. There are differences in the presentation of tables in the SEEA-CF and SEEA-Water.
213 The SEEA-Water PSUT and the asset account are found in Supplementary Tables. A
214 feature of the SEEA-Water PSUT is that the use table precedes the supply table.
215 This presentation was used to enable water consumption (i.e., water abstracted
216 from water resources but not returned to water resources, SEEA Water A3.9) to be
217 calculated from the supply and use tables. The table also presents two views of
218 water abstraction. Rows 1.a and 1.b split abstraction by water for own use and
219 water for distribution, while rows 1.i to 1.ii show abstraction by water source. This
220 presentation was used so that direct abstraction by industries, the own-account
221 production of “Natural water” (CPC 1800), which in the SNA should theoretically
222 be reallocated to the water supply industry, can be seen in the tables.
- 223 35. The SEEA-CF PSUT greatly expands the SEEA-Water table, spanning 4 pages, and
224 presents, as is customary, the supply side of the table before the use side. The split

¹⁷ <https://seea.un.org/content/seea-water>

225 presentation of abstraction by water source (surface water, groundwater, soil, etc)
226 and abstraction for own use or distribution shown in the SEEA-Water PSUT is
227 maintained on the use side and added to the supply side in the SEEA-CF. The
228 recording of wastewater¹⁸ is also expanded. A water consumption identity is not
229 shown in the SEEA-CF. The recording of wastewater is also expanded in the SEEA-
230 CF, but a water consumption identity is not shown. The amount of water abstracted
231 that is transpired, evaporated or incorporated into products is separately shown,
232 allowing the calculation of indicators from the accounts (e.g., water footprint). The
233 differences between the PSUT in the SEEA-CF and SEEA-Water are not explained in
234 the SEEA-CF, and the SEEA-CF makes only a few cross-references to SEEA-Water
235 (pp. viii, 4, 70, and footnote 78, p. 217). The differences in table format have caused
236 confusion.

237 36. The water accounts in the SEEA-CF and SEEA-Water are, in practice, often
238 modified. Many countries simplify the accounts, reducing the number of industries
239 and flows recorded in the accounts¹⁹. This is due mainly to lack of data, but also
240 because not all flows are relevant in all circumstances. Countries also present the
241 data in different ways. For example, Australia presents the industries and
242 households in rows and water flows in columns, subdividing agricultural water use
243 by industry subdivision.

244 37. SEEA-EA shows the supply and use of the water-related ecosystem services. The
245 SEEA-EA essentially expands the “environment” column in the SEEA-CF and SEEA-
246 Water to encompass ecosystems. Annex 2 presents an example. In the SEEA-CF
247 and SEEA-Water, the final ecosystem service of water supply is provided by a water
248 body of some type (e.g., surface water or groundwater), which is shown in the rows
249 rather than the columns, as it is affected by abstraction by industry or households.
250 The difference between the SEEA-CF and SEEA-Water PSUT and the SEEA-EA PSUT
251 is that in the SEEA CF and SEEA-Water water abstraction by industries is shown in
252 the rows by water sources, while in the SEEA-EA abstraction from ecosystems (e.g.
253 surface or groundwater) is shown in the columns and aggregated to one line in the
254 row as the ecosystem service of water supply.

255 4.2 Proposed tables

256 38. Table 1 is the PSUT showing the current treatment of water in artificial reservoirs as a
257 non-produced asset. This is accompanied by a diagram of the flows (Fig. 1). Building
258 on the data used in Table 1 and Figure 1, the proposed PSUT for water as a produced

¹⁸ Wastewater is a term that has different meanings in different contexts. Here we are using the term as defined in the SEEA-CF

¹⁹ Vardon, M. J., Thi Ha Lien Le, Martinez-Lagunes, R., Pule, O. P., Schenau, S., May, S., & Grafton, R.Q. (2025) Accounting for water: A global review and indicators of best practice for improved water governance. *Ecological Economics*. <https://doi.org/10.1016/j.ecolecon.2024.108396>

259 asset, along with the accompanying diagram, is presented in Table 2 and Figure 2,
 260 respectively. This is for a wet year where the water in artificial reservoirs increases; an
 261 addition to the inventory of CPC 1800. Also provided are Table 3 and Figure 3, which
 262 are for a dry year and a decrease in inventory. The environment column could be split
 263 into water source type for all tables to provide more, or the natural resource row could
 264 be split to show sources of water, which is how it is presented in 2012 SEEA-CF PSSUT
 265 (Table 3.6, pp. 72-75).

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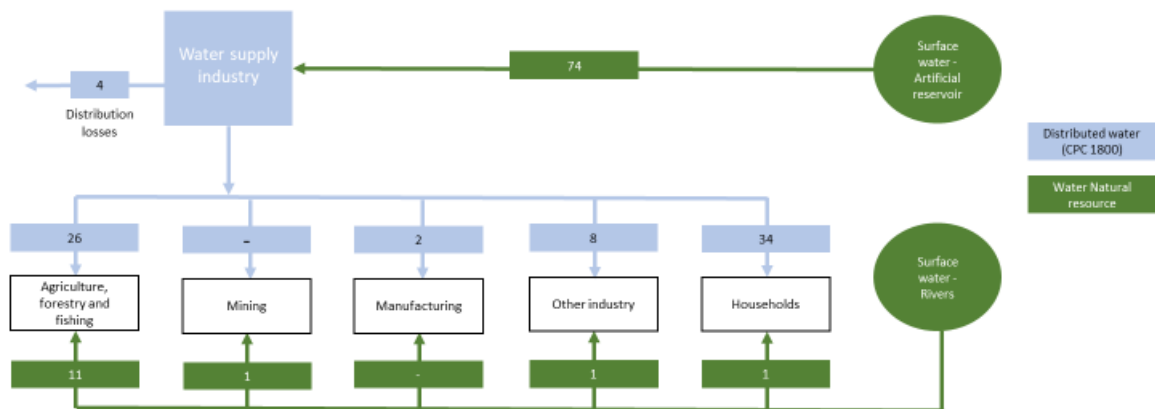
Table 1. Current treatment, water as a non-produced asset, wet year, million m³

million m3		Economy						Environment	Total
		Agriculture, forestry and fishing	Mining	Manufacturing	Water supply in industry	Other industry	Households	ROW Import (supply) / Export (use)	
Supply									
Natural resource	Water							88	88
Products	Distributed water							74	74
Use									
Natural resource	Water	11	1		74	1	1		88
Products	Distributed water	26		2	4	8	34		74

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Figure 1. Current treatment, water as non-produced asset, wet year, million m³

Reservoir water as a non-produced asset (million m³) – wet year



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Table 2. Proposed treatment, water as produced asset, wet year, million m³

million m ³	Economy									Environment	Total
	Agriculture, forestry and fishing	Mining	Manufacturing	Water supply	Other industry	Households	Inventory	RoW Import (supply) / Export (use)	Rivers, lakes, soil groundwater,		
Supply											
Natural resource											
Water										277	277
Products											
Distributed water										187	187
Return flow											
Water										72	72
Use											
Natural resource											
Water	11	1		263	1	1				277	
Products											
Distributed water	26		2	18	8	34	99			187	
Return flow											
Water										72	72

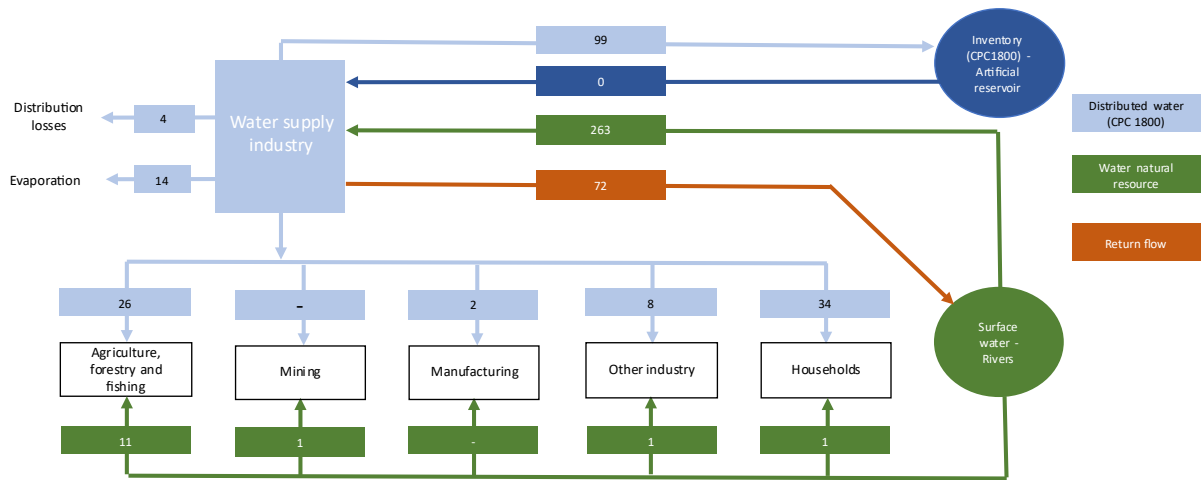
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Figure 2. Proposed treatment, water as a produced asset, wet year, million m³

Reservoir water as a produced asset (million m³) – wet year



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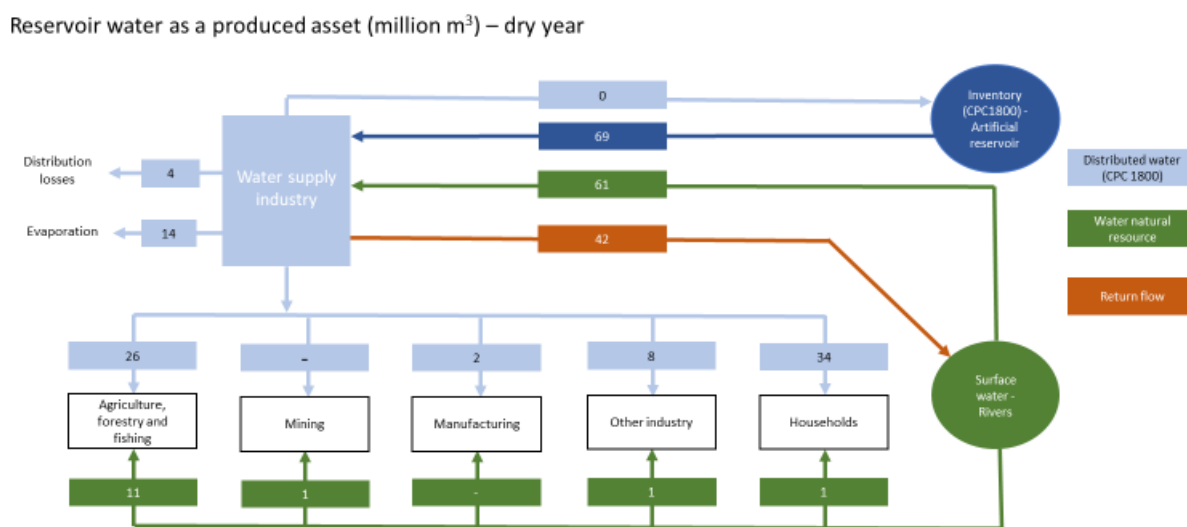
281 **Table 3. Proposed treatment, water as a produced asset, dry year, million m³**

million m ³	Economy									Environment	Total
	Agriculture, forestry and fishing	Mining	Manufacturing	Water supply	Other industry	Households	Inventory	RoW Import (supply) / Export (use)	Rivers, lakes, soil groundwater,		
Supply											
Natural resource											
Water										75	75
Products											
Distributed water				61				27			88
Return flow											
Water										42	42
Use											
Natural resource											
Water	11	1		61	1	1				75	
Products											
Distributed water	26		2	18	8	34				88	
Return flow											
Water										42	42

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283

284 **Figure 3. Proposed treatment, water as produced asset, dry year, million m³**



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287 39. Table 1 is simpler than Table 2. In Table 1 only extractions from artificial reservoirs
 288 and rivers are shown from the environment. The water supply industry extracts 74
 289 Mm³ of water as a natural resource from artificial reservoirs, and this is all converted
 290 into the product, CPC 1800, at the point of extraction. This water is then distributed
 291 to industries and households. Distribution losses (4 Mm³) are recorded as a use by

292 the water supply industry, and the remainder of the distributed water is used by
293 industry (36 Mm³) and households (34 Mm³).

294 40. If water in reservoirs is a produced asset, then a column within the economy is added
295 to the PSUT, and extraction from the environment occurs when the water enters the
296 reservoir. In Table 2 and Figure 2, this is 263 Mm³ of water as a natural resource. As
297 in Table 1, use of distributed water by industries other than the water supply industry
298 and households remains at 36 Mm³ and 34 Mm³, respectively. Use by the water
299 supply increases, with an additional 14 Mm³ used through evaporation from
300 reservoirs and 99 Mm³ added to the inventory in artificial reservoirs. A return flow of
301 72 Mm³ is shown. This is the water that leaves the reservoirs and returns to the
302 environment, in this example, a river. The addition and return would match the
303 entries in the water asset account for artificial reservoirs.

304 41. In dry years, less water flows into reservoirs, resulting in water being withdrawn from
305 the inventory. Table 3 and Figure 3 show that the inventory supplies 27 Mm³ to
306 industry and households, and 42 Mm³ returns to the environment.

307 4.3 Proposed text

308 42. The text from the 2012 SEEA-CF for the water PSUT is found in Annex 3. The proposed
309 updated text is found in Annex 4. It is not included in the main body of this document
310 to avoid confusion with the paragraph numbering. Line numbers are provided in
311 Annex 4 to aid discussion.

312 5. Other considerations in advancing the issue

313 43. The existing guidance for water statistics and water accounting would need to be
314 updated. For these, the guidance needed is limited to accounting treatment in
315 PSUT, as stocks and flows are already included in the asset accounts. The water
316 PSUT guidance would be updated to include inventories, the treatment of losses
317 due to evaporation and water leakage from artificial reservoirs as a use by the water
318 supply industry of “Natural water” (CPC 1800).

319 44. During the discussion of this issue over the past few years, it was recognised that the
320 PSUT in the SEEA-CF, while a beautifully intricate account, could be placed in an
321 annex, and a simplified version could be presented in the main text. This was a key
322 point raised when a paper on the topic was given to the London Group in 2024.

323 45. The treatment of water as a produced asset has applied in Australian research. The
324 treatment is yet to be tested by a national statistical office, and this would be the
325 logical next step. Countries with well-established water accounting programs, such
326 as Australia and the Netherlands, are well-positioned to do this.

Annex 1 Water accounting classifications and definitions.

Table A1. Asset definitions and classifications in SEEA-CF, SEEA-Water and SEEA-EA

2025 SNA	SEEA Central Framework and SEEA-Water	SEEA Ecosystem Accounting – Global Ecosystem typology	Notes for determining the scope and definitions of water assets for valuation
<i>Definition</i>			
Water resources (AN34) consist of surface and groundwater resources used for extraction to the extent that their scarcity leads to the enforcement of ownership and/or use rights, market valuation and some measure of economic control. If it is not possible to separate the value of surface water from the associated land, the whole should be allocated to the category representing the greater part of the total value	Water resources consist of fresh and brackish water in inland water bodies, including groundwater and soil water. (SEEA CF, para 5.474)		SNA recognizes the need to separate the value of water from land. Valuation is not considered in SEEA-CF
<i>Classification</i>			
	Surface water <ul style="list-style-type: none"> • Rivers and streams • Lakes • Artificial reservoirs • Snow, ice and glaciers 	Freshwater <ul style="list-style-type: none"> • F1 Rivers and streams • F2 Lakes • F3 Artificial reservoirs • T6 Polar-alpine (cryogenic) 	Direct correspondence between SEEA-Water, SEEA Central Framework and SEEA Ecosystem Accounting
	Groundwater	<ul style="list-style-type: none"> • SF1 Subterranean freshwater • SF1 Anthropocentric subterranean freshwater • FM1 Semi-confined transitional waters 	SEEA Ecosystem Accounting subdivides groundwater into three classes. In the SEEA-Water and SEEA Central Framework, groundwater includes all these sources and could be similarly divided.
	Soil water	<ul style="list-style-type: none"> • Water use in rainfed agricultural and cultivated forest ecosystems 	The SEEA-Water and Central Framework only identifies soil water, which is found in all ecosystem types with soil. However, in practice the use of soil water is only estimated for rain-fed agricultural ecosystems. The use of soil water can be shown by the ecosystem types used in the SEEA Ecosystem Accounting.

Note: SEEA -EA/GET also includes Transitional TF1 Palustrine wetlands, MFT1 Brackish tidal systems, M1 Marine shelf, M2 Pelagic ocean waters, M3 Deep sea floors. The SEEA-Water and Central Framework does not explicitly recognize these assets although water assets consist “*of fresh and brackish water in inland water bodies, including groundwater and soil water*” (SEEA Central Framework para 5.474) and these would likely be recorded as abstractions from surface water (i.e. lakes). The SEEA-Water included seas and oceans as a source of water for desalinization and cooling water as well as receiving return flows from the economy and river outflows. The ocean accounts

described in SEEA Ecosystem Accounting do not consider marine ecosystems as a possible source of water.

Table A2. Definitions of water flows recorded in the SNA, SEEA-CF, SEEA-Water, and SEEA-EA

Abiotic flows as defined in SEEA-EA	
Abiotic flow	are contributions to benefits from the environment that are not underpinned by, or reliant on, ecological characteristics and processes. (SEEA-EA, para. 6.35)
Water supply-related ecosystem services defined in SEEA-EA	
Water supply service (water provisioning)	reflect the combined ecosystem contributions of water flow regulation, water purification, and other ecosystem services to the supply of water of appropriate quality to users for various uses including household consumption. (SEEA-EA, p. 131)
Water flows defined in SEEA Central Framework and SEEA-Water	
Water (natural resource)	Natural resources include all natural biological resources (including timber and aquatic resources), mineral and energy resources, soil resources and water resources. (SEEA Central Framework, paras 2.101, 5.18) Water abstraction is defined as the amount of water that is removed from any source, either permanently or temporarily, in a given period of time. (SEEA Central Framework, para 3.195)
Wastewater <i>SEEA-Water</i>	Water which is of no further immediate value to the purpose for which it was used or in the pursuit of which it was produced because of its quality, quantity or time of occurrence. However, wastewater from one user can be a potential supply of water to a user elsewhere. It includes discharges of cooling water. (EDG)
Wastewater <i>SEEA-CF</i>	Wastewater is discarded water that is no longer required by the owner or user. (SEEA Central Framework, para 3.86)
Recycled water <i>SEEA-Water</i>	The reuse of water within the same industry or establishment (on site).
Reused water <i>SEEA-Water</i>	Wastewater delivered to a user for further use with or without prior treatment. Recycling within industrial sites is excluded. (EDG)
Reuse water <i>SEEA-CF</i>	Reused water is wastewater supplied to a user for further use with or without prior treatment, excluding the reuse (or recycling) of water within economic units. (3.207)
Water in the Central Product Classification (CPC)	
Natural water (CPC 1800)	This subclass includes: potable and non-potable water, suitable for further use, including: <ul style="list-style-type: none"> • treated water (e.g., from desalination plants, water treatment plants) • untreated water (e.g., obtained directly from natural sources) This subclass also includes: <ul style="list-style-type: none"> • used water suitable for further use This subclass does not include: <ul style="list-style-type: none"> • sea water, cf. 16200 • steam and hot water, cf. 17300 • mineral waters containing added carbon dioxide, cf. 24410 • waters individually bottled as beverages, cf. 24410 • distilled water, cf. 34250 • sewage and other wastewater, i.e. water not suitable for further use, cf. 39990 (CPC, p. 197)
Bottled waters, not sweetened or flavoured (CPC 24410)	This subclass includes waters individually bottled as beverages, including: <ul style="list-style-type: none"> • aerated (carbonated) waters • mineral waters (natural or artificial) This subclass does not include: - ice and snow, cf. 17400 - natural water (i.e. non-bottled), cf. 18000 - sweetened or flavoured water, cf. 24490

Annex 2 Integrated SEEA-CF and SEEA-EA PSUT

1. To aid the integration of the SEEA-CF and SEEA-EA we propose an integrated SUT. These are provided for: (1) reservoir water as a produced asset, and (2) reservoir water as a non-produced asset. The integrated tables record final and intermediate ecosystem services, as well as products. The supply and use of wastewater (including return flows and reuse water) are not shown but could be added.
2. The SEEA-CF PSUT would simply delete the rows for the supply and use of final and intermediate

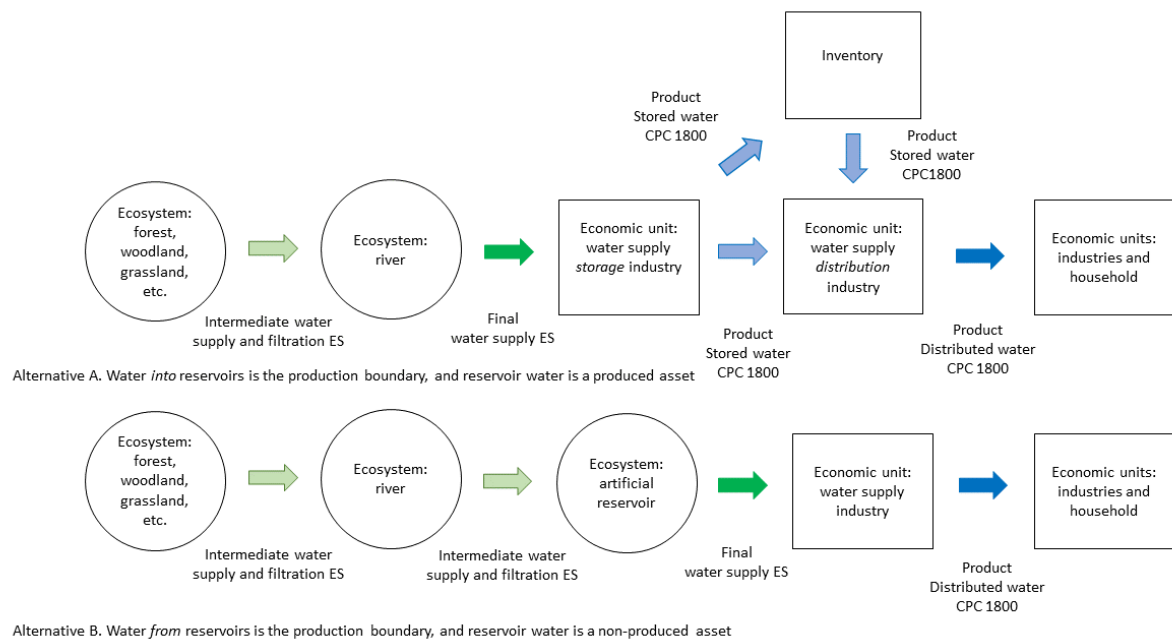


Figure A1. Alternative accounting treatments for (A) water as a produced and (B) water as a non-produced asset. The change in asset classification also changes the recording of the final water supply ecosystem service (ES) and the flow of water products stored and distributed water (CPC 1800) (After: Chen et al., 2025)²⁰.

3. Figure A1 compares the alternative accounting treatments for water as a produced asset (Alternative A) and water as a non-produced asset (Alternative B). The alternative treatments shown in Figures 1A and 1B have significant impacts on the valuation of the water supply ES, with the volume of the ES changing depending on treatment, which has implications for how observed prices or replacement cost methods are used for water valuation²¹. The key difference between the alternative

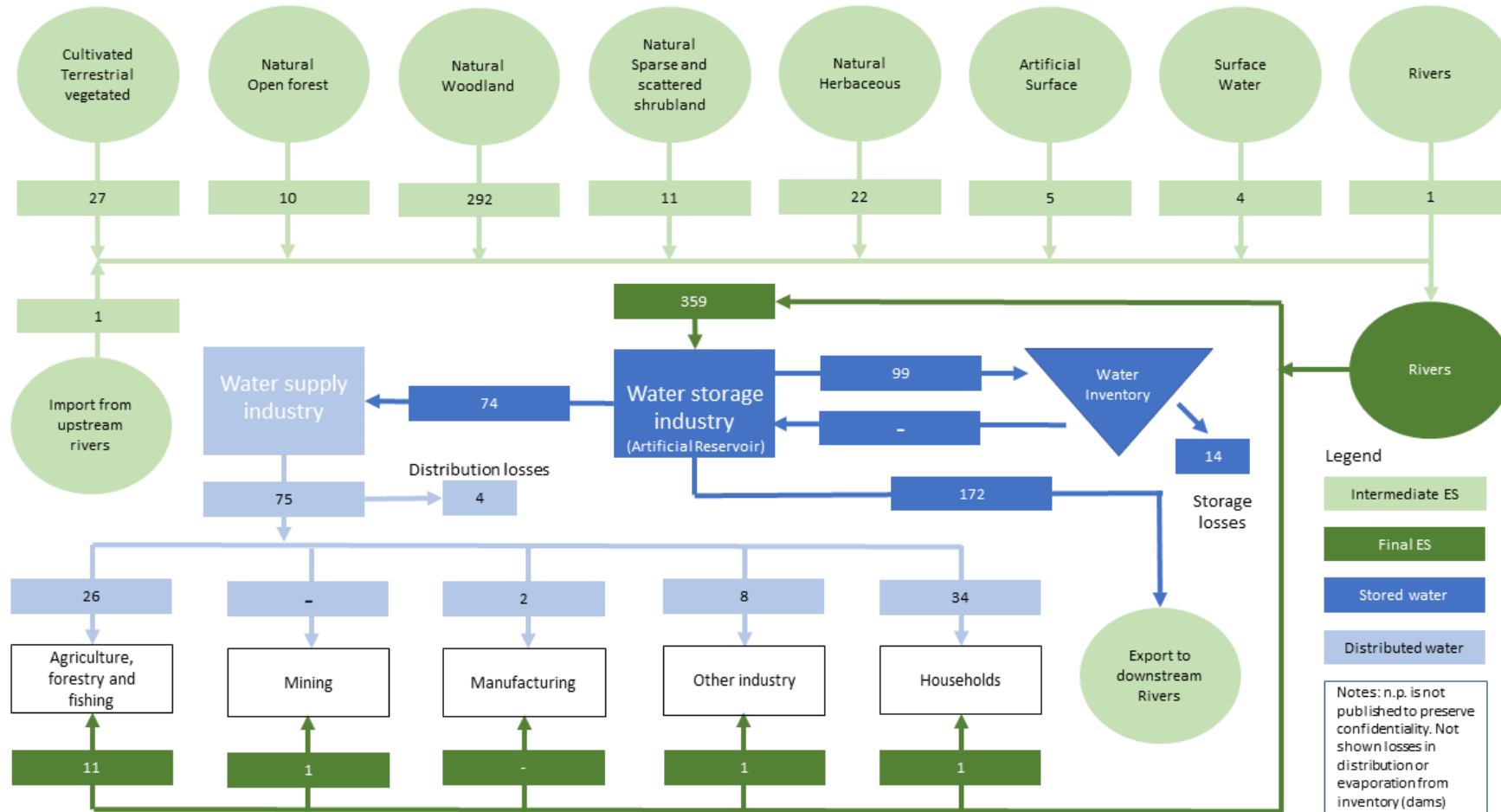
²⁰ Chen, Y., Wywroll, P., Burnett, P., Grafton, R.Q., & Vardon, M. (2025). Valuing and accounting for water-related ecosystem services for water pricing and management: An Australian case study. *Ecosystem Services*,

²¹ Ibid.

treatments is when the final ES is recorded, which is when water converts from a natural resource (ecosystem service) to a product, which is the production boundary, and the question of when (or if) water becomes a produced asset.

4. Alternative A (Fig. A1a) is when reservoir water is treated as a produced asset; hence the final water supply ES is recorded when the water flows into an artificial reservoir, while in Alternative B (Fig. A1b) the final water supply ES is recorded when water flows out of an artificial reservoir, and reservoir water remains a non-produced asset. Alternative B results in a simpler supply and use table, but this treatment masks the impact on water availability caused by reservoirs (e.g., evaporation) and does not show the connection between reservoirs and the ecosystems (e.g., the flows from terrestrial ecosystems to rivers to reservoirs). Alternative B also results in the final water supply ES used by the water supply industry equalling the volume of distributed water. We use an example to illustrate the difference in the recording of flows using the two treatments.
5. Examples of Treatments A and B are provided. Water as a produced asset, is shown in Figure A2 and Table A1, while Treatment B, water as a non-produced asset, is shown in Fig A3 and Table A2. Recording reservoir water as a produced asset results in an expanded supply and use table. An example is shown in Figure A2 and Table A1. In this, the water supply industry is split into the water storage and water distribution in the columns, and with the two associated water products, stored water, and distributed water (both CPC 1800) are split into rows. In this recording, the volume entering the reservoir equals the final water supply ES. In this example, 359 million m³. The chain of flows extends back: the river runs into the reservoir, other rivers run into rivers (1 million m³ from within the accounting area and 1 million m³ from upstream of the accounting area), and water runs off terrestrial ecosystem systems into rivers (but total run-off is not equal to the ecosystem service). In this example, 292 million m³ from Natural Woodland. The data in the systems described in Figures 2 and 3 and in Tables 1 and 2 are the same.

Reservoir water as a produced asset (million m³)



1

2 **Figure A2.** Water as a produced asset example

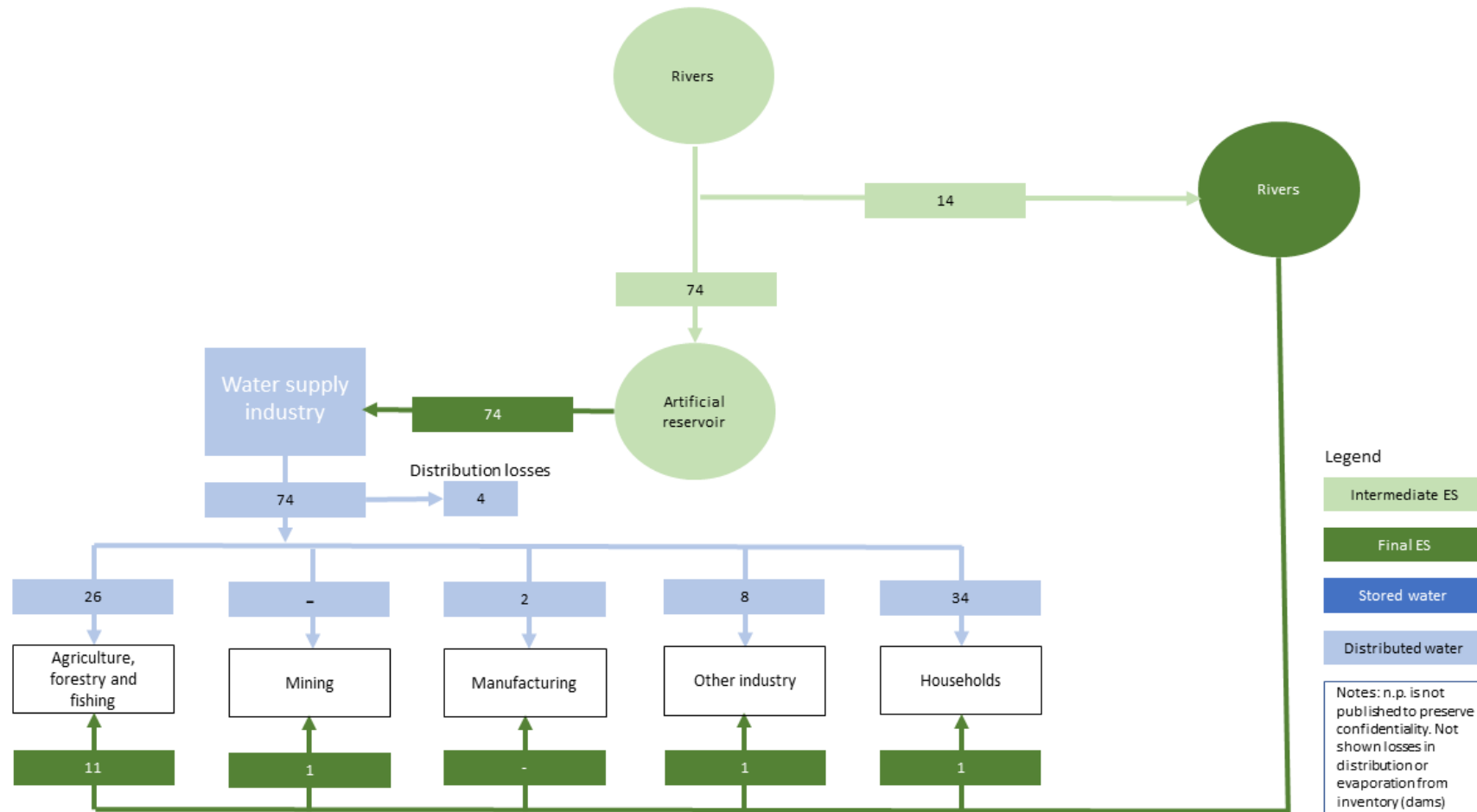
3 **Table A1. Water as a produced asset example (proposed treatment)**

ES or product	Units	Economy									Environment								Total			
		Agriculture, forestry and fishing	Mining	Manufacturing	Water storage industry	Water distribution industry	Other industry	Households	Inventory	Import (supply) / Export (use)	Cultivated terrestrial Vegetated	Natural Open forest	Natural Woodland	Natural Sparse and scattered shrubland	Natural Herbaceous	Bare Surface	Surface Water	Rivers		Import (supply) / Export (use)		
Supply																						
Intermediate ES																						
Water supply	million m3										27	10	292	11	22	5	4	1	1	373		
Final ES																						
Water supply	million m3																		373	373		
Products																						
Stored water	million m3				359																359	
Distributed water	million m3					74																74
Use																						
Intermediate ES																						
Water supply	million m3																		373	373		
Final ES																						
Water supply	million m3	11	1				359	1	1											373		
Products																						
Stored water	million m3						14	74			99	172								359		
Distributed water	million m3	26			2				4	8	34								74			

4
5 (Data matches that in Fig. A2)

6

Reservoir water as a non-produced asset (million m³)



7
8
9

Figure A3. Water as non-produced asset example

10 **Table A2. Water as a non-produced asset (Current Treatment)**

ES or product	Units	Economy									Environment										Total		
		Agriculture, forestry and fishing	Mining	Manufacturing	Water storage industry	Water distribution industry	Other industry	Households	Inventory	Import (supply) / Export (use)	Cultivated terrestrial Vegetated	Natural Open forest	Natural Woodland	Natural Sparse and scattered shrubland	Natural Herbaceous	Bare Surface	Surface Water	Artificial reservoirs	Rivers	Import (supply) / Export (use)			
Supply																							
Intermediate ES																							
Water supply	million m3																				88		
Final ES																							
Water supply	million m3																				74	14	88
Products																							
Stored water	million m3																						
Distributed water	million m3																				74		
Use																							
Intermediate ES																							
Water supply	million m3																				74	14	88
Final ES																							
Water supply	million m3	11	1			74	1	1												88			
Products																							
Stored water	million m3																						
Distributed water	million m3	26		2		4	8	34												74			
Nil by definition																							
Removed industry and product																							
Added environmental asset																							

(Data matches that in Fig. A2)

11
12
13
14
15

6. Figure 2A and Table 2B show a subset of the flows in Figure 1A and Table 1A. With water treated as a non-produced asset, the recording of flows is more straightforward. This is the recording in the SEEA-CF and SEEA-Water. The Intermediate water supply ecosystem service from the vegetation is not shown, just the flow from rivers into reservoirs, reservoirs are explicitly recorded to the ecosystem types (they are already in the surface water classification of SEEA-EA, see Table 2), and the water storage industry and stored water are deleted from the tables. The losses from evaporation in reservoirs are not shown, nor the flows out of the reservoir exported downstream. The latter could be shown as return flows from the water supply industry.
7. Monetary tables consistent with the PSUT would be included. Valuation is a related discussion and is the subject of a separate issue paper (D7).

Annex 3 Current SEEA CF text on water PSUT

Section 3.5.3 Physical supply and use table for water

- 3.189 Physical supply and use tables can be compiled at various levels of detail, depending on the required policy and analytical focus and data availability. A basic PSUT for water contains information on the supply and use of water and provides an overview of water flows. The PSUT is divided into five sections which organize information on (a) abstraction of water from the environment; (b) distribution and use of abstracted water across enterprises and households; (c) flows of wastewater and reused water (between households and enterprises); (d) return flows of water to the environment; and (e) evaporation, transpiration and water incorporated into products.
- 3.190 Table 3.6 presents the SEEA physical supply and use table for water. The columns of the PSUT are structured in the same way as the general PSUT represented by table 3.1.
- 3.191 The breakdown of the economic activities, classified according to the ISIC, distinguishes the following groups:
- ISIC divisions 01-03: Agriculture, forestry and fishing^[1]
 - ISIC divisions 05-33 and 41: Mining and quarrying; manufacturing; and construction, respectively
 - ISIC division 35: Electricity, gas, steam and air conditioning supply
 - ISIC division 36: Water collection, treatment and supply; sewerage, waste management and remediation activities
 - ISIC division 37: Sewerage
 - ISIC divisions: 38, 39 and 45-99: Other industries
- 3.192 Industry divisions ISIC 35, 36 and 37 are specifically identified because of their importance in the supply and use of water and provision of water-related services. ISIC division 35 covers users of water for hydroelectric power generation and cooling purposes. ISIC divisions 36 and 37 cover activities of the main industries for the distribution and treatment of water and wastewater.
- 3.193 Described directly below are the key components of the physical supply and use table for water.

Abstraction of water

- 3.194 The abstraction of water is recorded in part I of the supply table, entitled “Sources of abstracted water”, as being supplied by the environment. The same volume of water is recorded in part I of the use table, “Sources of abstracted water”, by the industry that undertakes the abstraction. Water may be abstracted from artificial reservoirs, rivers, lakes, groundwater and soil water. The capture of precipitation through, for example, the capture of water from the roofs of houses in water tanks, is recorded as abstraction through precipitation. Precipitation direct to the inland water system is recorded not in the PSUT but in the asset account for water resources.
- 3.195 ***Abstraction is defined as the amount of water that is removed from any source, either permanently or temporarily, in a given period of time.*** Water used for hydroelectric power generation, is considered abstraction and is recorded as a use of water by the abstractor. Water abstracted but not used in production, such as water flows in mine dewatering, are recorded as natural resource residuals. Water abstraction is disaggregated by source and by industry.

- 3.196 Following the general treatment of household own-account activity, the abstraction of water by households for own consumption should be recorded as part of the activity of the water collection, treatment and supply industry (ISIC 36). In addition, there may be a range of different methods of water supply; for example, water supply to agricultural enterprises may be undertaken quite differently from water supply to urban areas. Additional columns may be included in the supply table in order to highlight different types of water abstraction covered under ISIC division 36.
- 3.197 Consistent with the treatment in the asset accounts for water resources, the water in artificial reservoirs is not considered to have been produced, i.e., it is not considered to have come into existence via a process of production. Consequently, abstraction from artificial reservoirs is recorded as abstraction from the environment and flows of precipitation into artificial reservoirs and flows of evaporation not recorded in the PSUT for water. These flows are recorded as part of the asset accounts for water resources as part of the overall accounting for the change in the stock of water resource is over an accounting period.
- 3.198 Abstraction of soil water refers to the uptake of water by plants and is equal to the amount of water transpired by plants plus the amount of water that is embodied in the harvested product. Most abstraction of soil water is used in agricultural production and in cultivated timber resources but in theory the boundary extends to all soil water abstracted for use in production to include, for example, soil water abstracted in the operation of golf courses^[2]. Abstraction of soil water is calculated based on the area under cultivation using coefficients of water use. Different coefficients should be used for different plants and should take into consideration location effects (e.g., soil types, geography and climate).
- 3.199 In principle, an amount of abstracted water is retained at the end of each accounting period for use in the next accounting period, for example, in storage tanks. However, this volume of water is relatively small in comparison with the overall flows of water during an accounting period and is also small relative to the stock of water held in the total inland water system. Therefore, in practice and by convention, the net change in the accumulation of abstracted water over an accounting period is assumed to be zero.

Distribution and Use of Abstracted Water

- 3.200 Water that has been abstracted must be either used by the same economic unit that abstracts it (and in this case is referred to as abstracted water for own use) or distributed, possibly after some treatment, to other economic units (referred to as abstracted water for distribution). Most of the water for distribution is recorded under ISIC division 36, Water collection, treatment and supply. However, there may be other industries that abstract and distribute water as a secondary activity.
- 3.201 Part II of the supply table, entitled “Abstracted water”, shows the supply of abstracted water by the industries undertaking the abstraction, differentiating between water abstracted for distribution and water abstracted for own use. This part of the supply table also records imports of water from the rest of the world. The total of water abstracted for own use, water abstracted for distribution, and imported water represents the total water available for use in the economy.
- 3.202 The use of this water is shown in part II of the use table, entitled “Abstracted water”, where the water available for use is recorded under the intermediate consumption of

industries, the final consumption of households and exports to economic units in the rest of the world.

- 3.203 The abstracted water received from other economic units is the amount of water that is delivered to an industry, households or the rest of the world by another economic unit. This water is usually delivered through systems of pipes (mains), but other means of transportation are also possible (such as artificial open channels and trucks).
- 3.204 Within the economy, water is often exchanged between water distributors before being delivered to users. These water exchanges are referred to as intra-industry sales. There are cases, for example, where the distribution network of one distributor does not reach the water user and hence water must be sold to another distributor in order for it to be delivered. In principle, all intra-industry sales should be recorded following standard accounting principles. However, these exchanges are not recorded in the PSUT, as this would increase the total flows recorded even though there may be no additional physical flows of water; that is to say, the intra-industry sales are transactions of water in situ and the same physical flow of water occurs whether intra-industry sales take place or not. Nonetheless, depending on the volumes of water involved, it may be useful to present these intra-industry flows in a supplementary table

Flows of Wastewater and Reused Water

- 3.205 After accounting for the distribution and use of water, it is necessary to consider flows of wastewater between economic units. Wastewater is discarded water which is no longer required by the owner or user. Wastewater can be discharged directly into the environment (in which case it is recorded as a return flow), supplied to a sewerage facility (ISIC division 37) (in which case it is recorded as wastewater to sewerage) or supplied to another economic unit for further use (in which case it is recorded as reused water). Flows of wastewater include exchanges of wastewater between sewerage facilities in different economies. These flows are recorded as imports and exports of wastewater
- 3.206 In situations where wastewater flows to a treatment facility or is supplied to another economic unit, flows of water are recorded in part III of the supply table, entitled "Wastewater and reused water", and part III of the use table, entitled "Wastewater and reused water". Flows of wastewater are generally residual flows between economic units, since it is usually the case that the flow of wastewater to a sewerage facility is also accompanied by a payment of a service fee to the sewerage facility, that is to say, the sewerage facility does not purchase the wastewater from the discarding unit.
- 3.207 ***Reused water is wastewater supplied to a user for further use with or without prior treatment, excluding the reuse (or recycling) of water within economic units.*** It is also commonly referred to as reclaimed wastewater. Reused water is considered a product when payment is made by the receiving unit.
- 3.208 Reused water excludes the recycling of water within the same establishment (on site). Information on these flows, although potentially useful for analysis of water-use efficiency, is not generally available. However, a reduction in the total volume of water used, while the same level of output is maintained, can provide an indication of an increase in water-use efficiency which, in turn, may be due to the reuse of recycled water within an industry.

3.209 Once wastewater is discharged into the environment (e.g., into a river), its re-abstraction downstream is considered not a reuse of water in the accounting tables, but rather a new abstraction from the environment.

Return Flows of Water to the Environment

3.210 All water that is returned to the environment is recorded as being supplied to the environment in part IV of the supply table, entitled "Return flows of water". In some cases, these flows will comprise flows of wastewater direct to the environment from industries and households, i.e., flows of wastewater not sent to treatment facilities. In other cases, these flows will comprise flows of water from treatment facilities following treatment. In the supply table, such flows are shown as being supplied by the various industries and households either to the inland water system or to other sources, including the sea. Corresponding volumes of water are recorded in part IV of the use table, entitled "Return flows of water", with the flows shown as being received by the environment.

3.211 Some return flows of water to the environment are losses of water. Consistent with the general definition of losses outlined in section 3.2, losses of water encompass flows of water that do not reach their intended destination or have disappeared from storage. The primary type of losses of water are losses during distribution

3.212 Losses during distribution occur between a point of abstraction and a point of use or between points of use and reuse of water. These losses may be caused by a number of factors including evaporation (e.g., when water is distributed through open channels) and leakages (e.g., when water leaks from pipes or distribution channels, including rivers in some cases, into the ground). In practice, when losses during distribution are computed as a difference between the amount of water supplied and the amount received, they may also include problems associated with water meters and theft.

3.213 Urban run-off, a significant flow of water, is that portion of precipitation on urban areas that does not naturally evaporate or percolate into the ground, but flows via overland flow, underflow or channels, or is piped into a defined surface-water channel or a constructed infiltration facility. Urban run-off that is collected by a sewerage or similar facility is recorded as the abstraction of water from the environment (and, by convention, attributed to the sewerage industry (ISIC division 37)) in the supply table. It may then be treated before returning to the environment or it may be treated and distributed as reused water. Urban run-off that is not collected by a sewerage or similar facility but flows directly to the inland water system is not recorded in the PSUT.

3.214 Although separate estimates for urban run-off may be available in some countries, these flows generally cannot be measured directly. Estimates may be obtained by measuring the difference between the volumes of wastewater discharged by economic units (industries and households) into sewers and the volumes of wastewater collected by the sewerage system.

Evaporation of Abstracted Water, Transpiration and Water Incorporated into Products

3.215 To fully account for the balance of flows of water entering the economy through abstraction and returning to the environment as return flows of water, it is necessary to record three additional physical flows: evaporation of abstracted water, transpiration and water incorporated into products.

- 3.216 Flows of evaporation are recorded when water is distributed between economic units after abstraction, for instance, during distribution via open channels or while in water storage tanks and similar structures. The transpiration of water occurs when soil water is absorbed by cultivated plants as they grow and is subsequently released to the atmosphere.
- 3.217 Amounts of water incorporated into products (e.g., water used in the manufacture of beverages) are shown as supplied by the relevant industry, commonly a manufacturing industry.
- 3.218 The supply and use of evaporation of abstracted water, transpiration and water incorporated into products is recorded in part V of the supply and use tables, entitled "Evaporation of abstracted water, transpiration and water incorporated into products". Ideally, these flows would be recorded separately, with the flows of evaporation of abstracted water and transpiration shown as going to the environment from the relevant water user, and the flows of water incorporated into products shown as retained in the economy, in the accumulation column. In practice, direct measurement of these flows, particularly as it relates to the distinction between transpiration and the water incorporated into cultivated plants, is usually not possible and hence a combined flow may be recorded.

Footnotes

²⁴ For certain analytical purposes, it may be relevant to distinguish among the uses of water by these different industries.

²⁵ Soil water abstracted by non-cultivated plants is not in scope of the PSUT but there may be interest in recording these flows, for example, in respect of natural timber resources.

Annex 4 Suggested text for water in artificial reservoirs as a produced asset.

The relevant text from the 2012 CF is mainly in Section 3.5.3. This text is found in Annex 3. Updates to this text are suggested in blue and ~~striketrough~~ below.

3.189 Physical supply and use tables can be compiled at various levels of detail, depending on the required policy and analytical focus and data availability. A basic PSUT for water contains information on the supply and use of water and provides an overview of water flows. [suggest new paragraph]The PSUT is divided into five sections which organize information on (a) abstraction of water from the environment and inventories; (b) distribution and use of abstracted water across enterprises, households; (c) flows of wastewater and reused water (between households and enterprises); (d) return flows of water to the environment; and (e) evaporation, transpiration and water incorporated into products.

3.190 Table 3.6 presents the SEEA physical supply and use table for water. The columns of the PSUT are structured in the same way as the general PSUT represented by table 3.1. (unchanged)

3.191 The breakdown of the economic activities, classified according to the ISIC, distinguishes the following groups:

- ISIC divisions 01-03: *Agriculture, forestry and fishing*
- ISIC divisions 05-33 and 41: *Mining and quarrying; manufacturing; and construction,*
 - respectively
- ISIC division 35: *Electricity, gas, steam and air conditioning supply*
- ISIC division 36: *Water collection, treatment and supply; sewerage, waste management and remediation activities*
- ISIC division 37: *Sewerage*
- ISIC divisions: 38, 39 and 45-99: *Other industries*
- *Inventory*

3.192 Industry divisions ISIC 35, 36 and 37 are specifically identified because of their importance in the supply and use of water and provision of water-related services. ISIC division 35 covers users of water for hydroelectric power generation and cooling purposes. ISIC divisions 36 and 37 cover activities of the main industries for the distribution and treatment of water and wastewater. It is useful to separate ISIC 36 into (a) water collection and (b) treatment and supply, to assist with integration with SEEA-EA [insert reference to the appropriate part of SEEA-CF or external references. E.g., and updated SEEA-Water].

42 *New paragraph:*

43 3.xx Inventory is the water held in artificial reservoirs. Large reservoirs are usually
44 operated by ISIC 36. Smaller reservoirs (e.g. farm dams) may be operated
45 by Agriculture (ISIC 01) and the rainwater tanks of households or other
46 industries would also be included in the inventory. These smaller
47 reservoirs vary in importance, and where they are insignificant, they can be
48 ignored.

49 3.193 Described directly below are the key components of the physical supply
50 and use table for water. (unchanged)

51

52 **Abstraction of water**

53 3.194 The abstraction of water is recorded in part I of the supply table, entitled
54 “Sources of abstracted water”, as being supplied by the environment. The
55 same volume of water is recorded in part I of the use table, “Sources of
56 abstracted water”, by the industry that undertakes the abstraction. Water
57 may be abstracted from artificial reservoirs, rivers, lakes, groundwater and
58 soil water. The capture of precipitation through, for example, the capture
59 of water from the roofs of houses in water tanks, is recorded as abstraction
60 through precipitation. Precipitation direct to the inland water system is
61 recorded not in the PSUT but in the asset account for water resources.
62 Water abstracted from artificial reservoirs is not an abstraction from the
63 environment, and is discussed later.

64 3.195 **Abstraction is defined as the amount of water that is removed from any**
65 **source—rivers, lakes, groundwater and soil water, either permanently**
66 **or temporarily, in a given period of time.** Water used for hydroelectric
67 power generation, is considered abstraction and is recorded as a use of
68 water by the abstractor. Water abstracted but not used in production, such
69 as water flows in mine dewatering, are recorded as natural resource
70 residuals. Water abstraction is disaggregated by source and by industry.

71 3.196 Following the general treatment of household own-account activity, the
72 abstraction of water by households for own consumption should be
73 recorded as part of the activity of the water collection, treatment and
74 supply industry (ISIC 36). In addition, there may be a range of different
75 methods of water supply; for example, water supply to agricultural
76 enterprises may be undertaken quite differently from water supply to
77 urban areas. Additional columns may be included in the supply table in
78 order to highlight different types of water abstraction covered under ISIC
79 division 36. (unchanged)

80 3.197 ~~Consistent with the treatment in the asset accounts for water resources,~~
81 ~~the water in artificial reservoirs is not considered to have been produced,~~
82 ~~i.e., it is not considered to have come into existence via a process of~~
83 ~~production. Consequently, abstraction from artificial reservoirs is~~
84 ~~recorded as abstraction from the environment and flows of precipitation~~
85 ~~into artificial reservoirs and flows of evaporation from the reservoirs are~~

86 not recorded in the PSUT for water. These flows are recorded in the asset
87 accounts for water resources as part of the overall accounting for the
88 change in the stock of water resources over an accounting period.”

89 *Replacement paragraphs:*

90 3.xx In line with the SNA definition of produced assets and inventories, the water
91 in artificial reservoirs is produced. When water enters an artificial
92 reservoir, it becomes the product “Natural water” CPC 1800. The water
93 produced in one year may be supplied in another year from the water
94 inventory. Flows of water into artificial reservoirs (e.g. from rivers or direct
95 rainfall) are a use of the natural resource water by the owner or operator of
96 the reservoir. For large reservoirs, this will usually be the water supply
97 industry (ISIC 36). Small reservoirs may be owned or operated by other
98 industries and households.

99 3.xxx When inflows to artificial reservoirs exceed the amount supplied by, for
100 example, the water supply industry (ISIC 36) in an accounting period, then
101 ISIC 36 will supply product “Natural water” CPC 1800 to the Inventory.
102 When inflows are less than the volume supplied then the balance is
103 supplied by the Inventory. The same treatment would apply to other
104 industries and households. For households, this production should be re-
105 assigned to ISIC 36 following the general treatment of own-account
106 household production.

107 3.xxy Evaporation from artificial reservoirs becomes a use of “Natural water” CPC
108 1800 by the water supply industry (ISIC 36) or the other operators of
109 reservoirs (e.g. Agriculture, ISIC 01).

110 3.xyy Managed aquifer recharge, the injection of water into natural occurring
111 groundwater, is also recorded as an addition to the Inventory.

112 3.198 Abstraction of soil water refers to the uptake of water by plants and is equal
113 to the amount of water transpired by plants plus the amount of water that
114 is embodied in the harvested product. Most abstraction of soil water is
115 used in agricultural production and in cultivated timber resources but in
116 theory the boundary extends to all soil water abstracted for use in
117 production to include, for example, soil water abstracted in the operation
118 of golf courses²⁵. Abstraction of soil water is calculated based on the area
119 under cultivation using coefficients of water use. Different coefficients
120 should be used for different plants and should take into consideration
121 location effects (e.g., soil types, geography and climate). (unchanged)

122 3.199 In principle, an amount of abstracted water is retained at the end of each
123 accounting period for use in the next accounting period, for example, in storage
124 tanks. However, this volume of water is relatively small in comparison with the
125 overall flows of water during an accounting period and is also small relative to
126 the stock of water held in the total inland water system. Therefore, in practice

²⁵ Soil water abstracted by non-cultivated plants is not in scope of the PSUT but there may be interest in recording these flows, for example, in respect of natural timber resources.

127 and by convention, the net change in the accumulation of abstracted water over
128 an accounting period is assumed to be zero.

129 **Distribution and Use of Abstracted Water**

131 3.200 Water that has been abstracted must be either used by the same economic
132 unit that abstracts it (and in this case is referred to as abstracted water for
133 own use) or distributed, possibly after some treatment, to other economic
134 units (referred to as abstracted water for distribution) or supplied to the
135 Inventory. Most of the water for distribution is recorded under ISIC division
136 36, Water collection, treatment and supply. However, there may be other
137 industries that abstract and distribute, or store water as a secondary
138 activity.

139 3.201 Part II of the supply table, entitled “Abstracted water”, shows the supply of
140 abstracted water by the industries undertaking the abstraction,
141 differentiating between water abstracted for distribution and water
142 abstracted for own use. This part of the supply table also records imports
143 of water from the rest of the world and Inventory. The total of water
144 abstracted for own use, water abstracted for distribution, stored in the
145 inventory, and imported water represents the total water available for use
146 in the economy.

147 3.202 The use of this water is shown in part II of the use table, entitled “Abstracted
148 water”, where the water available for use is recorded under the
149 intermediate consumption of industries, the Inventory, the final
150 consumption of households, and exports to economic units in the rest of
151 the world.

152 3.203 The abstracted water received from other economic units is the amount of
153 water that is delivered to an industry, households or the rest of the world
154 by another economic unit. This water is usually delivered through systems
155 of pipes (mains), but other means of transportation are also possible (such
156 as artificial open channels and trucks). Water supplied that was produced
157 in previous accounting periods is shown as a supply by the inventory.

158 3.204 Within the economy, water is often exchanged between water distributors
159 before being delivered to users. These water exchanges are referred to as
160 intra-industry sales. There are cases, for example, where the distribution
161 network of one distributor does not reach the water user and hence water
162 must be sold to another distributor in order for it to be delivered. In
163 principle, all intra-industry sales should be recorded following standard
164 accounting principles. However, these exchanges are not recorded in the
165 PSUT, as this would increase the total flows recorded even though there
166 may be no additional physical flows of water; that is to say, the intra-
167 industry sales are transactions of water in situ and the same physical flow
168 of water occurs whether intra-industry sales take place or not.
169 Nonetheless, depending on the volumes of water involved, it may be useful
170 to present these intra-industry flows in a supplementary table (unchanged)

171

172 **Flows of Wastewater and Reused Water**

173

174 3.205 After accounting for the distribution and use of water, [including the](#)
175 [Inventory](#), it is necessary to consider flows of wastewater between
176 economic units. Wastewater is discarded water which is no longer
177 required by the owner or user. Wastewater can be discharged directly into
178 the environment (in which case it is recorded as a return flow), supplied to
179 a sewerage facility (ISIC division 37) (in which case it is recorded as
180 wastewater to sewerage) or supplied to another economic unit for further
181 use (in which case it is recorded as reused water). Flows of wastewater
182 include exchanges of wastewater between sewerage facilities in different
183 economies. These flows are recorded as imports and exports of
184 wastewater. [\(unchanged\)](#)

185 3.206 In situations where wastewater flows to a treatment facility or is supplied
186 to another economic unit, flows of water are recorded in part III of the
187 supply table, entitled “Wastewater and reused water”, and part III of the
188 use table, entitled “Wastewater and reused water”. Flows of wastewater
189 are generally residual flows between economic units, since it is usually the
190 case that the flow of wastewater to a sewerage facility is also
191 accompanied by a payment of a service fee to the sewerage facility, that is
192 to say, the sewerage facility does not purchase the wastewater from the
193 discarding unit. [\(unchanged\)](#)

194 3.207 **Reused water is wastewater supplied to a user for further use with or**
195 **without prior treatment, excluding the reuse (or recycling) of water**
196 **within economic units.** It is also commonly referred to as reclaimed
197 wastewater. Reused water is considered a product when payment is made
198 by the receiving unit. [\(unchanged\)](#)

199 3.208 Reused water excludes the recycling of water within the same
200 establishment (on site). Information on these flows, although potentially
201 useful for analysis of water-use efficiency, is not generally available.
202 However, a reduction in the total volume of water used, while the same
203 level of output is maintained, can provide an indication of an increase in
204 water-use efficiency which, in turn, may be due to the reuse of recycled
205 water within an industry. [\(unchanged\)](#)

206 3.209 Once wastewater is discharged into the environment (e.g., into a river), its
207 re-abstraction downstream is considered not a reuse of water in the
208 accounting tables, but rather a new abstraction from the environment.
209 [\(unchanged\)](#)

210

211 **Return Flows of Water to the Environment**

212 3.210 All water that is returned to the environment is recorded as being supplied
213 to the environment in part IV of the supply table, entitled “Return flows of
214 water”. In some cases, these flows will comprise flows of wastewater
215 direct to the environment from industries and households, i.e., flows of
216 wastewater not sent to treatment facilities. In other cases, these flows will

217 comprise flows of water from treatment facilities following treatment. In
218 the supply table, such flows are shown as being supplied by the various
219 industries and households either to the inland water system or to other
220 sources, including the sea. Corresponding volumes of water are recorded
221 in part IV of the use table, entitled “Return flows of water”, with the flows
222 shown as being received by the environment.

223 **New paragraph:**

224 **3.xyz Water from artificial reservoirs can supply water to the environment. This**
225 **can be either spillovers or intended releases for use downstream. Spillovers**
226 **can be planned or unplanned. Planned spillovers are when**
227 **water is released in expectation of inflows which may cause unplanned**
228 **spillovers. Unplanned spillovers are when water flows over or around dam**
229 **walls because the reservoir is full. Most large reservoirs are engineered to**
230 **accommodate spillovers. Releases of water can be for use by industries or**
231 **households. In some cases, water is released for environmental purposes.**
232 **These flows are supplied by either the operator of the reservoir, typically**
233 **the water supply industry (ISIC 36), or from the Inventory.**

234 **3.211** Some return flows of water to the environment are losses of water.
235 Consistent with the general definition of losses outlined in section 3.2,
236 losses of water encompass flows of water that do not reach their intended
237 destination or have disappeared from storage. The primary type of losses
238 of water are losses during distribution

239 **3.212** Losses during distribution occur between a point of abstraction and a point
240 of use or between points of use and reuse of water. These losses may be
241 caused by a number of factors including evaporation (e.g., when water is
242 distributed through open channels) and leakages (e.g., when water leaks
243 from pipes or distribution channels, including rivers in some cases, into
244 the ground). In practice, when losses during distribution are computed as
245 a difference between the amount of water supplied and the amount
246 received, they may also include problems associated with water meters
247 and theft. **(unchanged)**

248 **3.213** Urban run-off, a significant flow of water, is that portion of precipitation on
249 urban areas that does not naturally evaporate or percolate into the ground,
250 but flows via overland flow, underflow or channels, or is piped into a
251 defined surface-water channel or a constructed infiltration facility. Urban
252 run-off that is collected by a sewerage or similar facility is recorded as the
253 abstraction of water from the environment (and, by convention, attributed
254 to the sewerage industry (ISIC division 37) in the supply table. It may then
255 be treated before returning to the environment or it may be treated and
256 distributed as reused water. Urban run-off that is not collected by a
257 sewerage or similar facility but flows directly to the inland water system is
258 not recorded in the PSUT. **(unchanged)**

259 **3.214** Although separate estimates for urban run-off may be available in some
260 countries, these flows generally cannot be measured directly. Estimates
261 may be obtained by measuring the difference between the volumes of

262 wastewater discharged by economic units (industries and households)
263 into sewers and the volumes of wastewater collected by the sewerage
264 system. (unchanged)

265

266 **Evaporation of Abstracted Water, Transpiration and Water Incorporated into**
267 **Products**

268 3.215 To fully account for the balance of flows of water entering the economy
269 through abstraction and returning to the environment as return flows of
270 water, it is necessary to record three additional physical flows:
271 evaporation of abstracted water, transpiration and water incorporated into
272 products. [Water evaporated from artificial reservoirs is recorded as use by](#)
273 [the owner or operator of the reservoir.](#)

274 3.216 Flows of evaporation are recorded when water is distributed between
275 economic units after abstraction, for instance, during distribution via open
276 channels or ~~while in water storage tanks and~~ similar structures. The
277 transpiration of water occurs when soil water is absorbed by cultivated
278 plants as they grow and is subsequently released to the atmosphere.

279 3.217 Amounts of water incorporated into products (e.g., water used in the
280 manufacture of beverages) are shown as supplied by the relevant industry,
281 commonly a manufacturing industry.

282 3.218 The supply and use of evaporation of abstracted water, transpiration and
283 water incorporated into products is recorded in part V of the supply and
284 use tables, entitled “Evaporation of abstracted water, transpiration and
285 water incorporated into products”. Ideally, these flows would be recorded
286 separately, with the flows of evaporation of abstracted water and
287 transpiration shown as going to the environment from the relevant water
288 user, and the flows of water incorporated into products shown as retained
289 in the economy, in the accumulation column. [Evaporation from artificial](#)
290 [reservoirs is recorded as use by the owner or operator of the reservoir.](#) In
291 practice, direct measurement of these flows, particularly as it relates to
292 the distinction between transpiration and the water incorporated into
293 cultivated plants, is usually not possible and hence a combined flow may
294 be recorded.

295

296

297

298